



Regional Level Covid-19 Handling Policy with Autonomy Approach in Garut Regency

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ABSTRACT

There are many government policies in overcoming pandemics, starting with social distancing, working from home for most state civil servants, eliminating worship activities, staying at home movements, and reducing economic activity outside the home. However, the spread of the virus continues to increase, and the policy continues with the Enactment of Restrictions on Community Activities (PPKM). Implementing the Garut district government's approach seeks to lower the level of PPKM by implementing rules that can prevent and break the chain of transmission of the COVID-19 outbreak. The concept of Regional Autonomy can answer the current problems of local government bureaucracy if its implementation is adjusted to economic, social, political, and cultural conditions. This research uses a type of qualitative research with an exploratory approach. The results showed that local-level government through regional autonomy has a significant role, especially in handling covid-19. The implementation of policies at the central level must be executed quickly and appropriately by local governments. Autonomy exerts a substantial influence on the change of governance at the regional level.

Keyword: Government Policies, Autonomy Approach, Pandemic, Covid-19

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1. Introduction

Since the announcement of Covid-19 cases in Indonesia in March 2020, the government has taken measures to deal with this global pandemic. The impact of the policies implemented to control the spread of Covid-19 has a considerable influence on various sectors, especially very influential sectors, namely the economic sector both in the Center and in the region. Some global financial institutions project Indonesia's economic growth in 2020 to slow compared to economic growth in 2019. In the fourth quarter of 2019, Indonesia's economic growth realization reached 4.97% and economic growth in the first quarter of 2020 decreased quite sharply, gaining only 2.97%. As a leader and decision-maker, the government needs to prepare a social protection policy scheme (social protection), not only for the Social Welfare Service (PPKS) Government. (Tuwu, 2020)

The Covid-19 pandemic has an impact on health and social and economic conditions (Laksana, 2020). The country's dominant role in this pandemic problem becomes the main motor in dealing with pandemics (Mankiw, 2017). Nature nourishes the economy in a sustainable budget policy that can play a countercyclical role or against the direction of the cycle. When there is a recession, the government implements an expansionary policy in fiscal and monetary easing. As part of state functions, local government plays an essential role in internalizing any government policy, following the Circular Letter of the Minister of Utilization of State Apparatus and Bureaucratic Reform Number 58 of 2020 concerning the Working System of State Civil Apparatus Employees in the New Normal Order.

On the other hand, local governments face sluggish regional economic conditions due to the Covid-19 pandemic that require a scheme to set regional budgeting policies from the start of regional income arrangements (. According to (Dunn, 2000) a Policy is a written rule that is a formal decision of the organization, which has a

binding nature, which regulates behavior intending to create new governance in society. The decision is taken by the government or the group leader as a power to allocate values to the community or members of the group as a whole. Government policy is basically aimed at the whole community at large. Government policy is made to support a business to a better path. (Joharudin et al., 2020)

Some government policies related to overcoming pandemics began by limiting social relations (social distancing), working from home for most state civil servants (ASN), eliminating worship activities, and asking people to stay at home and reduce economic activity outside the home. The spread of the virus continues to increase until this year; the policy continues with Physical Distancing and establishes the Enactment of Restrictions on Community Activities (PPKM). Another problem is related to the authorities in determining public health emergencies, whether the central government or local governments. (Telaumbanua, 2020) The central government policy then continued implementing each local policy, and the Garut district government seeks to lower the level of PPKM by implementing rules that can prevent and break the chain of transmission of the COVID-19 outbreak, such as mask discipline, crowd ban, and limit community activities.

Garut Regency consisting of 42 subdistricts, had entered the red zone and had become the highest case contributor regency in West Java Province. Reporting from (Detik.com, 2021) following seven sub-districts with the highest cases during the covid-19 period in Garut Regency;

1. Tarogong Kidul District 287 cases
2. Garut Kota District 241 cases
3. Pangatikan District 202 cases
4. Cilawu District 191 cases
5. Tarogong Kaler District 163 cases
6. Samarang District 124 cases
7. Karangpawitan District 111 cases

The high number of such cases makes the local government increase alertness. However, public services during the pandemic must continue even though the circumstances force the government to make adjustments and new service models through digital processes. The government has made many innovations by utilizing technology in organizing public services. But not a few who have not been able to do because of existing limitations. (Habibullah, 2020)

Therefore, public service management in government continues to be encouraged to make changes and innovations in all fields to respond to needs, especially during pandemic times. Garut Regency responded to this by improving the quality of service at hospital dr. Slamet and add and enhance the existing infrastructure facilities in dr. Slamet Garut Hospital by building new buildings. During the pandemic period, Garut Regency has issued several regulations related to Covid-19 handlers in Garut Regency. There are about 17 regulations that the Garut Regency Government has issued;

Table. 1 List of Regulations held by the Garut Regency Government during the Covid-19 Pandemic

No	REGULATION	TITLE	YEAR
1	REGENT REGULATION NO. 22	Implementation of Large-Scale Social Restrictions in Handling Corona Virus Disease 2019 (Covid-19)	2020
2	REGENT REGULATION NO. 47	Guidelines for The Implementation of Discipline and Law Enforcement of Health Protocols as An Effort to Prevent and Control Corona Virus Disease 2019 (Covid-19)	2020
3	REGENT REGULATION NO. 54	Guidelines for The Implementation of Micro-Scale Social Eradication in Corona Virus Disease 2019 (Covid-19)	2020
4	Regent's Decree 443/Kep.406-Kesra/2020	Determination of The Period and Area of Implementation of Large-Scale Social Restrictions in Handling Corona Virus Disease 2019 (2019)	2020

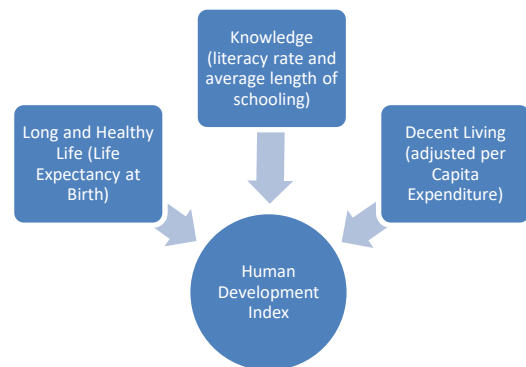
5	Regent's Decree 443.2/Kep.322-BPBD/2020	Task Force to Accelerate The Handling of Corona Virus Disease 2019 (Covid-19)	2020
6	REGENT'S DECREE 406/Kep.431-DINSOS/2020	Determination of Household Family List of Integrated Social Welfare Targets Affected by The Economy Due to the Corona Virus Disease Pandemic 2019 as Recipients of Social Safety Network Programs	2020
7	REGENT'S REGULATION 443/KEP.13.KESRA/2021	Determination of Time Period and Area of Proportionally Large Scale Social Restrictions in Handling Corona Virus Disease 2019 (Covid-19)	2021
8	REGENT'S REGULATION 443.1/74/KESRA	Implementation of Large Scale Social Restrictions Proportionally in Efforts to Handle the Spread of Corona Virus Disease 2019	2021
9	REGENT REGULATION 22 OF 2020	Social Restriction Protocols in Using Modes of Transportation	2020
10	REGENT'S REGULATION 2 OF 2021	Changes to The Regent's Regulation No. 22 of 2020 concerning the Implementation of Large-Scale Social Restrictions in the Handling of Corona Virus Disease 2019 (Covid-19)	2020
11	Regent's Regulation 6 of 2021	Second Amendment to The Regent's Regulation No. 22 of 2020 concerning the Implementation of Large-Scale Social Restrictions in the Handling of Corona Virus Disease 2019 (Covid-19)	2021
12	REGENT'S DECISION 443/KEP.33-KESRA/2021	Extension of The Period and Area of Implementation of Large-Scale Social Restrictions Proportionally in the Handling of Corona Virus Disease 2019 (Covid-19)	2021
13	CIRCULAR LETTER 4431/260/KESRA	Extension of The Implementation of Large-Scale Social Restrictions Proportionally in Efforts to Handle the Spread of Corona Virus Disease-19	2021
14	REGENT'S DECISION 443/KEP.67-KESRA/202	Establishment of Micro-Scale Social Restriction Implementation Team in Handling Corona Virus Disease 2019 (Covid-19)	2021

The Garut Regency government has issued regent regulations, and decrees are evidence of the government responding to precarious circumstances during covid-19. This regulation is also a foundation for health workers and the government in carrying out their duties in handling covid-19. Implementation existing rules in the community, the officers also often have difficulties because there are still many people who are not aware and still ignorant of the health prototypes required by officers. Public awareness and the community's active role in breaking the chain of spread are very influential on the success of prevention.

The cooperation of various parties related to handling this pandemic makes the Enactment of Restrictions on Community Activities level 3 or down from level 4. Some rules are adjusted during the COVID-19 pandemic (Garut Regional Government, 2021). The community still has the right to get good public services for all its activities in society and state. The public service organizers of the state apparatus continue to carry out effectively in their performance according to Law No. 25 of 2009 on Public Service. There is a reaction of some people to the extension of PPKM various kinds such as Banners containing the words PPKM Fines using Children's SPP money', 'PJU Deadly, PPKM Locking up the People's Economy' spread in several public places such as Simpang Lima and the road to Garut Square. However, it is not known who made and distributed banners containing criticism and public unrest related to the PPKM Policy.

Before the pandemic, several development programs did not meet the community's expectations, such as the construction of Leles, Wanaraja, and Semarang markets that were still stag, relocation of victims of flash floods that have not been completed, and so on. Policies in the field of tourism at the time of the pandemic invited back the outbreak so that Garut was at level 4 and the position of the Human Development Index was still at the level of 66.22%.

Figure 1.1 Indicator of Human Development Index



Performance is an outcome achieved by the work in his work according to specific criteria applicable to service work is. The service is basically an activity or benefit offered by one party to another party and is essentially intangible and does not produce ownership of something. The production process may also not be associated with a further physical product regarding public services or public services. (Stephen, 2012) Istilah performance comes from the word job performance or actual performance (actual performance or achievement achieved by a person), which is the results of work in quality and quantity completed by an employee in carrying out his duties following the responsibilities given to him. (Mangkunegara, 2005) The process of evaluating the extent of the apparatus's performance compared to a set of standards and communicating the information to the device. (Wirawan, 2009)

According to Law No. 25 of 2009, public service is an activity or series of activities to meet the needs of services following the laws and regulations for every citizen and resident of goods, services, and administrative services provided by public service providers. Public services implemented must be accompanied by increased human resource capacity, strengthening of organizations, and institutional reforms must be carried out to create effective and efficient governance to achieve reasonable and efficient control to realize good power. Decentralization is discovered in the implementation of regional autonomy, which gives broader authority to the

region to organize and manage its regions to provide services to its people. (Meliala, 2020)

The existence of regional autonomy with the concept of Reinventing government is a bureaucratic concept that can foster the entrepreneurial spirit in the government apparatus and further increase the working rate of the apparatus to achieve the goals of local government organizations. This concept can be the answer to local government bureaucracy problems if the implementation follows economic, social, political, and cultural conditions and has the support of government, entrepreneurs, and society. The conflict that arises between the local government and its people where political promises at the time of the election are not realized into an exciting study to discuss in the hope that there are improvements and changes in the future to realize community welfare.

Through regional autonomy based on Law No. 22 of 1999, autonomous regions regulate and take care of the interests of local communities according to their initiatives based on community aspirations following legislation. Regional autonomy means that it has moved most of the arbitrariness that was in the central government handed over to autonomous regions so that autonomous provincial governments can more quickly respond to the demands of regional communities following their capabilities. In essence, a policy is a medium for the government and society to interact and unite knowledge. (Zulfa & Annas, 2020) This research reveals the effectiveness of covid handlers in Garut Regency with the existing autonomy policy approach how the region locked up its government during a problematic pandemic like this.

2. Method

This research is a type of qualitative research with a descriptive approach to qualitative descriptive research is a research method that utilizes qualitative data and spells of descriptive history that is exploratory, which means study that examines literature, journals,

newspapers, laws and regulations, books, and other materials that are considered related to existing language themes.

3. Findings and Discussion

Garut regency has been declared a red zone area in the COVID-19 alert level along with 11 other districts/cities in West Java. The Garut Regency Regional Government (Pemdakab) carried out strategic measures by restricting several borders connecting Garut Regency with other districts. According to the centralized data of the task force handling covid-19 Garut Regency, the total number of cases recorded as August 19 reached 59,589 cases. Task Force (Task Force) Acceleration of Handling Covid-19 Garut seeks to reduce the Enactment of Restrictions on Community Activities (PPKM) level 2. Currently, Garut Regency is one of the districts at level 3, along with several other regions in West Java. Community participation in the handling of Covid-19 has a significant role. The community can play a role not only as an object but also as the subject of handling Covid-19. (Mulyadi, 2020)

The Government of Garut Regency, West Java, allocated up to Rp1.7 trillion this year. (Monev LKPP, 2019) In the Garut district, the APBD plan before the pandemic has experienced an increase in the LKPP budget while, on the other hand, economic growth has decreased. After the pandemic, apparently must be a material re-evaluation in the planning management and implementation of various policies because the emergency condition of covid-19 to level 4 is very worrying, making restless and economic activity hampered, which causes community protests. The economic growth of the Garut Regency has decreased temporarily in terms of the procurement of government goods and services that needs to be increased handling the covid-19 pandemic in the Garut regency, which was once included in level 4 of PPKM policy as one of the indicators of local government.

Performance following the tourism that opened shortly after the Idul Fitri holiday. Planning the implementation of appropriate and effective policies through coordination of each element related to stakeholders is a strategic step and follow-up structured performance evaluation. In Garut Regency itself during PPKM level 2, five restriction points exist to limit the mobilization of people who go out or enter Garut regency, namely the restriction that connects Garut Regency with other districts, the first is the blocking point in Kadungora, where the location is the border of Garut Regency and Bandung Regency, the second is the blocking point in Cilawu, where the place is the border of Garut Regency and Tasikmalaya Regency.

During Covid-19 in Indonesia, this virus not only creates a health crisis in the community the Covid-19 pandemic also markedly disrupts national economic activity, not only that, in almost all of Indonesia's regencies experiencing it. To boost the national economy during a pandemic, the government has issued various regulations to make the wheels of the national economy move in a better direction. In Garut Regency, efforts made the government itself, such as providing leeway for investors who will invest funds in Garut Regency, the hope is that with the amount of investment that comes in, the economy will move in a better direction. The deteriorating economy throughout 2020 and 2021 also impacted people's purchasing power which continued to decline during the pandemic. This is because people's incomes are declining. This is evident from the increasing number of unemployed who originally only 2.56 million people to 9.77 million people. In Garut Regency itself, unemployed participated in this increase as evidenced by the number of reprimands in Garut Regency, which was as many as 77 thousand unemployed, which was previously only 23 thousand.

The use of budget for covid-19 handlers carried out by the Garut Regency Government is quite large. The programs that are carried out are also diverse. Such as spraying disinfectant liquids

in public areas such as markets, crowded streets, shopping centers, places of worship such as mosques and people's homes are also targeted for spraying. One day Garut regency fire engines can spend 6,000 liters of disinfectant liquid sprayed. This activity is expected to reduce the spread of covid-19 in the Garut Regency. But the most important thing is that public awareness becomes a factor that determines success in handling the Covid-19 pandemic. Support from all parties is considered very necessary so that the recovery process can be done quickly.

The concept of reinventing government in regional autonomy is an effort to entrepreneurship bureaucracy that equips the apparatus with the entrepreneurial spirit. Entrepreneurs demand that bureaucracy be creative and innovative in carrying out government duties and services to the community to be more productive and create independent government organizations following the principle of decentralization and autonomy to encourage the improvement of bureaucratic capabilities to be effective and efficient, adaptable, and able to update public systems and organizations, namely by The core strategy, Consequences strategy, customer strategy (the customers' strategy), control strategy (the control strategy), cultural strategy (the culture strategy). (Osborne, 2000)

Local Governments also experience many problems in the distribution of social assistance, both direct cash assistance and non-cash assistance. (Rahmansyah et al., 2020) in addition, such issues as the patient of hospitals to accommodate covid-19 patients are also a problem. In Garut Regency, four centers handle covid-19 patients, namely in Dr. Slamet Hospital, Pameungpeuk Hospital, Medina Hospital, and Guntur Hospital. However, only Dr. Slamet Hospital is more devoted to the treatment of Covid-19 patients. Dr. Slamet hospital will temporarily not serve non-Covid-19 patients, except for hemodialysis and thalassemia services. Almost all beds in the hospital will be intended for Covid-19 patients. According to the law, the

health of every Indonesian citizen has been guaranteed in the constitution. The government has a responsibility to its citizens, especially in the problem of the Covid-19 pandemic. (Rahmansyah et al., 2020)(Juaningsih et al., 2020)

Pandemic is not the only problem faced by the government in Indonesia, including the Garut Regency government, as weak coordination among stakeholders is also a problem in controlling the spread of the coronavirus in Indonesia. This happens because the unitary state system places the central government as the primary stakeholder in natural and non-natural disasters, including health. (Agustino, 2020) this results in the results of policies issued that always seem late and inappropriate. The speed and accuracy of handling the covid-19 outbreak depend heavily on the speed and accuracy of decision-making. The speed and accuracy of decision-making depend largely on leadership qualities and coordination neatness at each intra- and interlevel of leadership. (Agustino, 2020)(Solahudin et al., 2020)

The social and economic impact that hit Indonesia due to this pandemic forced all levels of government, both central and regional, to make corrections to the development plans that have been set. Especially what has been outlined in the planning and budget documents considering at the time of drafting in no way takes into account pandemics. (Muhyiddin, 2020) Local Governments also experience many problems in the distribution of social assistance, both direct cash assistance and non-cash assistance. (Muhyiddin, 2020)(Rahmansyah et al., 2020) Orientation to economic flexibility during the Covid-19 pandemic can be done while the government systematically and consistently implements three strategic policy concepts: allocation, distribution, and stabilization. (Kurniawansyah, et al., 2020) Lockdown will cause the phenomenon of panic buying in the community, and it will disrupt the smooth flow of goods and services. (Kurniawansyah, 2020)(Mufida, 2020)

Democracy demands a mature and rational attitude and can accept differences of opinion, including the defeat of the candidate or party it supports. Throughout the process of electing regional heads has been carried out democratically by following the rules of the game that have been set, all parties must be ready to accept whatever the result. In a democracy, an idiom states that a choice can't satisfy everyone.

Financial Supervision in the Region, The implementation of regional autonomy has resulted in a shift from the Department located in the Center to the agencies in the region. Likewise, the performance of development projects that the Central Government previously carried out with project leaders appointed and appointed by the Minister. It has now been handed the authority to appoint and appoint Pinpro to the local government. The submission of the power of implementing the project to the region means that the power of state financial management is quite significant to the area. At the same time, the task of carrying out activities of the Department will gradually shrink and stay coaching with the manufacture of standards. Increasing the amount of budget managed in the area needs to be accompanied by increased financial supervision capabilities in the area because the swelling budget in the local government, if not followed by adequate financial Supervision, is not closed is likely to fertilize the practice of KKN in the region. To improve the quality and ability of financial Supervision in the area, distribution of supervision apparatus (Itjen and BPKP) is needed to level I and TK II areas. Financial Supervision in the region cannot be fully submitted to the DPRD because the DPRD is political, and not all members of the DPRD have expert staff who are able and master the ins and outs of regional financial implementation.

A neutral Independent Oversight Agency is needed to oversee the performance of the DPRD, which now serves as an independent tasked with monitoring the performance of the DPRD. The considerable authority possessed by the DPRD can be misused for the benefit of the members of

the DPRD itself, while the interests of the people are still neglected. The task of this institution is to suppress the collusive political practices carried out by the DPRD and regional heads. At the time of the preparation of regional revenue and expenditure budget plan and submission of the regional head's accountability report to the DPRD is a critical moment and needs serious attention from all levels of society so that there is no political conspiracy that harms the interests of the community. This Independent supervision agency consists of community leaders, universities, and NGOs. They are consensual to clean government so that it is necessary to strictly control the implementation of regional autonomy throughout Indonesia, so that regional autonomy is really able to improve the welfare of people in the region, without being accompanied by the increase of KKN throughout the region. Thus, any policy launched by the regional government, including the procedure of handling covid-19, can show optimal regional autonomy service performance.

4. Conclusion

Decentralization and regional autonomy require local governments in the Unitary State of the Republic of Indonesia to be more independent and improve their working levels in managing their potential and increasing community participation in policy implementation. The government apparatus is a minor component in the performance of a government that can determine the success of organizing government and providing services to the community.

Implementing an in-service policy performance to the community must meet several aspects, ranging from performance indicators, job formation, regional financial Supervision, and independent institutions that accompany the running of a policy program.

To ensure that the implementation of regional autonomy can improve the welfare of the local community, then all levels of society, both students, NGOs, press, and observers, must

continuously monitor the performance of the regional government with its proud partners so as not to be misused for their own interests, transparency, democratization, and accountability must be the key to the implementation of good government and clean government.

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